

City of Virginia Beach

Recovery Plan

State and Local Fiscal Recovery Funds

2021 Report

Note: The Recovery Plan Performance Report will provide the public and Treasury information on the projects that recipients are undertaking with program funding and how they are planning to ensure program outcomes are achieved in an effective, efficient, and equitable manner. While this template includes the minimum requirements for the Recovery Plan, each recipient is encouraged to add information to the plan that they feel is appropriate to provide information to their constituents on efforts they are taking to respond to the pandemic and promote an equitable economic recovery.

Each jurisdiction may determine the general form and content of the Recovery Plan, as long as it meets the reporting requirements, and recipients are encouraged to tailor this template to best meet their needs. Use of infographics, tables, charts, pictures, case studies, and other explanatory elements are encouraged.

Notes on using this template

All States and territories, and metropolitan cities and counties with a population that exceeds 250,000 residents that are recipients of State and Local Fiscal Recovery Funds (SLFRF) awards are required to produce a Recovery Plan Performance Report (the “Recovery Plan”). The Recovery Plan provides information on the recipient’s projects and how they plan to ensure program outcomes are achieved in an effective and equitable manner. It will include key performance indicators identified by the recipient and some mandatory indicators identified by Treasury. Each annual Recovery Plan must be posted on the public-facing website of the recipient by or on the same date that the recipient submits the report to Treasury.

The initial Recovery Plan will cover the period from the date of award to July 31, 2021 and must be submitted to Treasury by August 31, 2021. Thereafter, the Recovery Plan will cover a 12-month period and recipients will be required to submit the report to Treasury within 30 days after the end of the 12-month period (by July 31).

Annual Report	Period Covered	Due Date
1	Award Date – July 31, 2021	August 31, 2021
2	July 1, 2021 – June 30, 2022	July 31, 2022
3	July 1, 2022 – June 30, 2023	July 31, 2023
4	July 1, 2023 – June 30, 2024	July 31, 2024
5	July 1, 2024 – June 30, 2025	July 31, 2025
6	July 1, 2025 – June 30, 2026	July 31, 2026
7	July 1, 2026 – December 31, 2026	March 31, 2027

Instructions:

This document is meant as a suggested template for applicable SLFRF recipients to assist them in submitting their Recovery Plan. Recipients should consult the SLFRF Guidance on Recipient Compliance and Reporting Responsibilities (Reporting Guidance) located at <https://home.treasury.gov/system/files/136/SLFRF-Compliance-and-Reporting-Guidance.pdf> for detailed guidance on the submission of this report.

Treasury encourages Recipients to tailor this report to best meet their needs in terms of format and content. Treasury recommends the use of infographics, tables, charts, pictures, case studies, and other explanatory elements in describing their programs.

Text in italics represents the requirements from the Reporting Guidance and is meant to serve as a reference as recipients prepare their Recovery Plan. This instructions page and the *text in italics* should be removed before the final transmitted report is published and submitted to Treasury.

Additional information around Expenditure Categories is located in Appendix 1 of the Reporting Guidance.

For More Information

More information about the State and Local Fiscal Recovery Fund program and associated reporting requirements are located at www.treasury.gov/SLFRP.

Questions on reporting, eligible uses, or other general topics should be directed to SLFRP@treasury.gov.

City of Virginia Beach
2021 Recovery Plan

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GENERAL OVERVIEW

Executive Summary

In May 2021, after publication of the United States Department of Treasury's *Interim Final Rules*, the City Council of the City of Virginia Beach requested that the City Manager prepare a proposed *American Rescue Plan Act* Spent Plan in accordance with these established rules. While the City Council declared several categories to which individual members of Council were interested in funds being assigned, final decision on the appropriations of federal resources was deferred to the fall, after the City Manager had sufficient time to develop and present the spend plan. Therefore, as of this report, the City of Virginia Beach has no actual uses of *American Rescue Plan Act* funding, nor does the City have an approved listing of its intended uses. Nevertheless, based on prior Council discussion, the guideposts for the use of the funds are for the following general goals (the following list is not in rank order of priority):

- A. Stormwater
- B. City Facilities and Maintenance
- C. Broadband
- D. Mental Health
- E. Economic Support and Assistance
- F. Impacted Industries
- G. Affordable Housing

After receiving the charge from the City Council, the City Manager created an *American Rescue Plan Act* Budget Process. As of this report, the City Manager and the City's Management and Leadership Team is deliberating between proposals received and will be making a formal set of recommendations to the City Council in September 2021. To date, the City Manager received over 100 budget requests, which total almost \$575 million, as compared to the \$136.4 million allocated by the federal government under the enacted allocation formula.

Uses of Funds

The City Manager of the City of Virginia Beach is currently weighing options from which a proposed spend plan will be formulated that will be given to City Council for their consideration, potential alteration, and ultimate adoption. Accordingly, the City, as of this first report, can not list, in detail, the intended and actual uses of the federal funds by functional area or category.

In order to ensure that a wide range of options were available during the decision-making process, the City established a budget process. In this section, the City's process will be detailed, which will give the United States Treasury and the general public a sense of how the City has opted to acquire the necessary information in order to make decisions on where to distribute the funds.

After receiving the charge to develop a spend plan from the City Council, individual City departments or other selected partners were identified based upon the areas of interest identified by the City Council. The table below shows the relationship between areas and the departments. Please note that other entities also submitted proposals over the course of the budget process. The purpose of delegating proposals to departments was to ensure that subject matter experts in each individual field used their knowledge of City conditions to design

programs that addressed needs, yet were feasible and likely to be able to be implemented within the timeframe set forth by the *American Rescue Plan Act* and *The Interim Final Rule*.

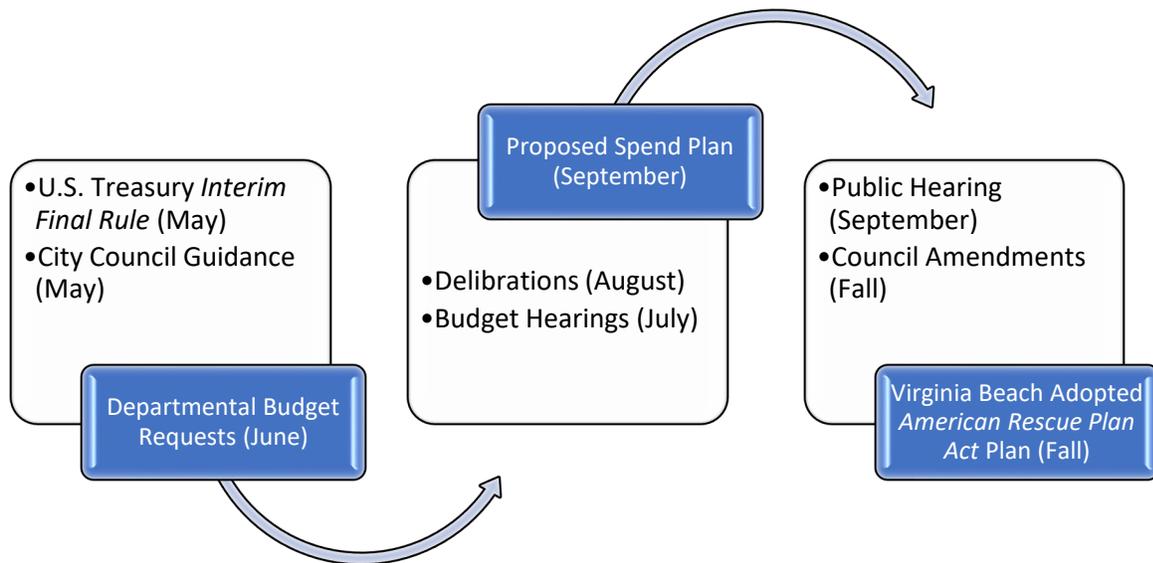
Stormwater	Public Works, Stormwater CIP Section
City Facilities and Maintenance	Public Works, Buildings CIP Section; Parks and Recreation; Information Technology
Broadband	Information Technology
Mental Health	Human Services; Public Health
Economic Support and Assistance	Economic Development; the United Way; the Food Bank of Southeastern Virginia
Impacted Industries	Resort Management Office; Convention and Visitor's Bureau; Economic Development
Affordable Housing	Housing and Neighborhood Preservation

These departments were requested to develop and submit proposals for the consideration of the City Manager and the Management and Leadership Team. These proposals were developed throughout June 2021 but were subject to revision and enhancements in the months since. At times, these departments solicited assistance from third parties; this was especially true for the Department of Housing and Neighborhood Preservation, which solicited proposals from a range of its partner organizations. Additionally, other entities also reached out to the City or were referred by members of Council or other interested advocates. When this occurred, City staff extended these groups a copy of the proposal template to capture such group's requests. Throughout the process, City staff willingly engaged in dialogue with all entities that solicited funds, including answering questions about the federal regulations; about the City's process; and about how a department or group's ideas fit under the *American Rescue Plan Act*, and *The Interim Final Rule*.

In July 2021, City staff from the Department of Budget and Management Services reviewed all applications for their content and technical compliance and created packets for each set of proposals for the Management and Leadership Team. Additionally, throughout the month, each individual department had a "budget hearing" with the City Manager and the Management and Leadership Team. The hearings were time that was earmarked for the department and group's to present their proposals in further detail, to answer questions that may have arisen from the Management and Leadership Team, and to discuss "why" the request was important and "who" may be served should the request be funded.

Throughout August, the Management and Leadership Team then held a series of meetings internally. The purpose of these meetings was to deliberate on the ideas heard, to advance proposals for further consideration, to request more information or follow-up with individual departments or groups and to ultimately make decisions for how funds are to be assigned to each category. However, as of the period covered by this report, those decisions had not yet been made.

City of Virginia Beach American Rescue Plan Act Timeframe

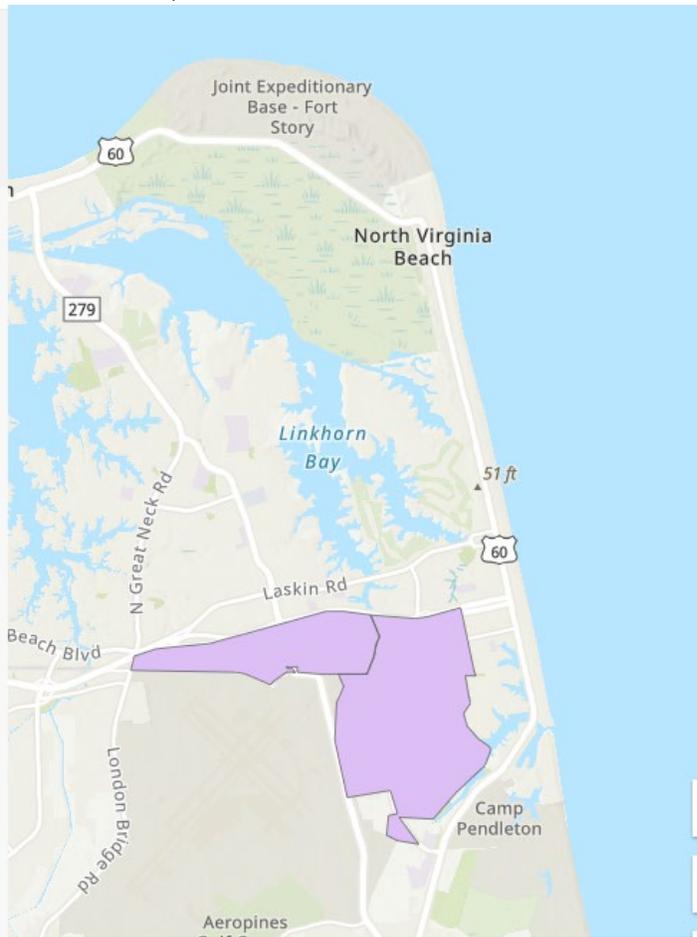


Promoting equitable outcomes

In their May 2021 conversation, members of the City Council made clear that a desired intent with the use of the federal funds was to help communities that continued to suffer adverse effects from the pandemic. Promotion of economic support and assistance, including explicitly for SWaM businesses, was shortlisted as a City priority. This reinforces recent City funded endeavors in encouraging and supporting SWaM businesses, including additional resources to the SWaM Business Office, conduct of a disparity study, adoption of a resolution devoted to increasing the City's aspirational goal for the number of contracts that are awarded to SWaM businesses, and promotion of recurring informational and training sessions.

In identifying categories in the City's set of instructions regarding *American Rescue Plan Act* budget submissions that were delivered to individual departments, equity was set out as its own entire category, rather than embedded within other categories as in *The Interim Final Rule*. This designation was done to ensure that departments prioritized equity and viewed it as a more holistic priority than just as a subset of immediate aid. It was also communicated that projects should be proposed that were located within the City's qualified census tracts.

For reference, these tracts are shown below.



Census Tracts near Oceana Air Force Base and inclusive of the Seatack Neighborhood



Census Tract near the Green Run Community

To achieve these goals, the City received over \$40 million in budget requests that were categorized under the equity section. This was in addition to well over \$100 million that qualified under broader general assistance. Several of these proposals were, in fact, designed to upgrade or enhance services within the communities that comprise of the City's qualified census tracts. Others were designed to address communities throughout the City. However, since funds are yet to be assigned, it is not possible to formally declare precisely who the City will serve, what services or programs will be launched, or what categories that funds will fall under within this first report. Subsequent reports will contain further detail regarding this section, including a follow-up on the City's strategies for deployment of resources.

The City has prior experience in pandemic related initiatives related to equity. Last year, using City fund balance reserves, Virginia Beach provided utility assistance, local tax help, and partnered with the United Way of South Hampton Roads, acting on behalf of itself and several other non-profit organizations, to launch *VBRelief*. *VBRelief* provided immediate economic assistance across a range of services, from housing, utility, and food payments to small business grants to non-profit assistance. Through the promotion of its own efforts and *VBRelief*, the City and United Way engaged in a multi-platform marketing effort that included direct mailings, inclusion on City bills, press releases, local media engagements, social media posts, and activating and leveraging existing partnerships, among others, to ensure that citizens of Virginia Beach were knowledgeable about the resources that were available. Part of these efforts included tracking of page views, impressions, and navigational clicks, as well as the amount of time it took to complete forms for assistance (two minutes on average). Thus, the City is confident that further full-fledged efforts will ensure that services funded through the *American Rescue Plan Act* can be disseminated to various sectors of the City and that residents will be able to access any programs that are not direct to the customer in a timely and appropriate fashion.

Community Engagement

The City of Virginia Beach is committed to community participation in the *American Rescue Plan Act*. As previously mentioned, the City solicited or received programmatic proposals from a number of community groups, including non-profits and businesses associations. These groups focus on a diverse range of topics, from food assistance to employment services to the provision of housing to impacted industries. City staff has also received referrals regarding additional proposals from the community from members of the City Council. Each proposal has been thoroughly examined by City staff and has been included on the list of items that the City Manager and the Management and Leadership Team will consider between in the allocation of the City Manager's Proposed Spend Plan.

Additionally, after the City Manager's Proposed Spend Plan is released, the City will hold an official, formal, public hearing on the spend plan. By having the hearing after the plan's release, citizens will be afforded the opportunity to directly promote or criticize parts of the Manager's plan, thereby most concretely influencing if certain proposals should advance into the City's adopted plan or not. Furthermore, the hearing period will present citizens the option to present alternative proposals and uses of the federal funds. At sessions on dates to come after the public hearing, the City Council will then consider the plan, with a full amendment process available to Council. Thus, Council, based on formal public feedback as well as private feedback, will be able to change the projects that are funded by the City.

Labor Practices

The City will include its normal labor standards in any requests for proposals or contractual biddings that emanate from appropriations of *American Rescue Plan Act* funds. At this time, no infrastructure projects have been approved and therefore specific agreements have not been written.

Use of Evidence

In each individual budget proposal, the City Manager requested that submitter's provide justification for the proposal as well as for how the proposal advances the eligible federal use identified by the department. Whenever possible, the City encouraged and emphasized the need for qualitative or quantification of programmatic details.

Once projects are adopted by the City Council, it is the intent of the City Manager to detail performance reporting requirements to each specific recipient, including a demonstration of items requested by the United States Treasury for each category for which the project is located. Last year, as mentioned in a prior section, the City launched *VBRelief* with local non-profit partners. In the establishment of that program, the City arranged for frequent reporting periods, both in written and oral format, as well as insisted that metrics be reported regarding the users of the programs and the purposes for which assistance was rendered.

For example, when it came to workforce development, the following items were tracked:

	Nov (11/13-30)	De
Community Context (All Applicants)		
% of applicants employed (full-time)	26.9%	27.1
% of applicants employed (part-time)	25.0%	23.1
% of applicants who are unemployed	48.1%	48.1
Assistance Requests: Workforce Development		
Number requesting employment assistance	239	44
# interested in education/training	156	31
% do not have reliable transportation	17.6%	13.1
December (11/13-12/29)		
Individuals enrolling in workforce training	41	
Credentials in Progress (by sector)		
Healthcare	22	
Information Technology	8	
Logistic	4	
Miscellaneous	7	

The City will be able to develop similar tools for evidence and evaluation with federal funds as occurred with local funds.

Table of Expenses by Expenditure Category

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
1	Expenditure Category: Public Health		
1.1	COVID-19 Vaccination	0	0
1.2	COVID-19 Testing	0	0
1.3	COVID-19 Contact Tracing	0	0
1.4	Prevention in Congregate Settings (Nursing Homes, Prisons/Jails, Dense Work Sites, Schools, etc.)	0	0
1.5	Personal Protective Equipment	0	0
1.6	Medical Expenses (including Alternative Care Facilities)	0	0
1.7	Capital Investments or Physical Plant Changes to Public Facilities that respond to the COVID-19 public health emergency	0	0
1.8	Other COVID-19 Public Health Expenses (including Communications, Enforcement, Isolation/Quarantine)	0	0
1.9	Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19	0	0
1.10	Mental Health Services	0	0
1.11	Substance Use Services	0	0
1.12	Other Public Health Services	0	0
2	Expenditure Category: Negative Economic Impacts	0	0
2.1	Household Assistance: Food Programs	0	0
2.2	Household Assistance: Rent, Mortgage, and Utility Aid	0	0
2.3	Household Assistance: Cash Transfers	0	0
2.4	Household Assistance: Internet Access Programs	0	0
2.5	Household Assistance: Eviction Prevention	0	0
2.6	Unemployment Benefits or Cash Assistance to Unemployed Workers	0	0
2.7	Job Training Assistance (e.g., Sectoral job-training, Subsidized Employment, Employment Supports or Incentives)	0	0
2.8	Contributions to UI Trust Funds*	0	0
2.9	Small Business Economic Assistance (General)	0	0
2.10	Aid to nonprofit organizations	0	0
2.11	Aid to Tourism, Travel, or Hospitality	0	0

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
2.12	Aid to Other Impacted Industries	0	0
2.13	Other Economic Support	0	0
2.14	Rehiring Public Sector Staff	0	0
3	Expenditure Category: Services to Disproportionately Impacted Communities	0	0
3.1	Education Assistance: Early Learning	0	0
3.2	Education Assistance: Aid to High-Poverty Districts	0	0
3.3	Education Assistance: Academic Services	0	0
3.4	Education Assistance: Social, Emotional, and Mental Health Services	0	0
3.5	Education Assistance: Other	0	0
3.6	Healthy Childhood Environments: Child Care	0	0
3.7	Healthy Childhood Environments: Home Visiting	0	0
3.8	Healthy Childhood Environments: Services to Foster Youth or Families Involved in Child Welfare System	0	0
3.9.	Healthy Childhood Environments: Other	0	0
3.10	Housing Support: Affordable Housing	0	0
3.11	Housing Support: Services for Unhoused persons	0	0
3.12	Housing Support: Other Housing Assistance	0	0
3.13	Social Determinants of Health: Other	0	0
3.14	Social Determinants of Health: Community Health Workers or Benefits Navigators	0	0
3.15	Social Determinants of Health: Lead Remediation	0	0
3.16	Social Determinants of Health: Community Violence Interventions	0	0
4	Expenditure Category: Premium Pay	0	0
4.1	Public Sector Employees	0	0
4.2	Private Sector: Grants to other employers	0	0
5	Expenditure Category: Infrastructure	0	0
5.1	Clean Water: Centralized wastewater treatment	0	0
5.2	Clean Water: Centralized wastewater collection and conveyance	0	0
5.3	Clean Water: Decentralized wastewater	0	0
5.4	Clean Water: Combined sewer overflows	0	0
5.5	Clean Water: Other sewer infrastructure	0	0
5.6	Clean Water: Stormwater	0	0
5.7	Clean Water: Energy conservation	0	0
5.8	Clean Water: Water conservation	0	0

Category		Cumulative expenditures to date (\$)	Amount spent since last Recovery Plan
5.9	Clean Water: Nonpoint source	0	0
5.10	Drinking water: Treatment	0	0
5.11	Drinking water: Transmission & distribution	0	0
5.12	Drinking water: Transmission & distribution: lead remediation	0	0
5.13	Drinking water: Source	0	0
5.14	Drinking water: Storage	0	0
5.15	Drinking water: Other water infrastructure	0	0
5.16	Broadband: "Last Mile" projects	0	0
5.17	Broadband: Other projects	0	0
6	Expenditure Category: Revenue Replacement	0	0
6.1	Provision of Government Services	0	0
7	Administrative and Other	0	0
7.1	Administrative Expenses	0	0
7.2	Evaluation and data analysis	0	0
7.3	Transfers to Other Units of Government	0	0
7.4	Transfers to Nonentitlement Units (States and Territories only)	0	0

Project Inventory

As no projects have been approved by the City Council of the City of Virginia Beach, funds have not yet been appropriated to individual projects. Therefore, this section does not apply for the City at this time.

Performance Report

No projects have been approved by the City Council of the City of Virginia Beach, accordingly, no performance metrics exist for individual projects. Therefore, no information requested by this section can be provided at this time.

Ineligible Activities: Tax Offset Provision (States and territories only)

The City is not a state, this section is inapplicable.